

Message Text

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ACTION NEA-13

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 SAM-01 AID-20 EB-11 CIEP-02 TRSE-00

STR-08 OMB-01 CEA-02 COME-00 FRB-02 XMB-07 OPIC-12

LAB-06 SIL-01 CU-04 AF-10 IO-14 SAJ-01 DRC-01 /219 W

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R 301455Z JAN 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 2606

INFO AMCONSUL ADANA

AMCONSUL ISTANBUL

AMCONSUL IZMIR

USMISSION EC BRUSSELS

USMISSION OECD PARIS

USCINCEUR

USEUCOM

CINCUSAFE

USDOCOSOUTH

C O N F I D E N T I A L ANKARA 0749

E.O. 11652: GDS

TAGS: PINT, PGOV, PFOR, TU

SUBJ: COMMENTS ON COALITION PROTOCOL

USEUCOM FOR J-2

REF: ANKARA 632, 633, 647, AND 683(NOTAL)

SUMMARY: REFTELS COMMENT ON CERTAIN PROVISIONS OF THE
JANUARY 25 PROTOCOL OF COALITION BETWEEN THE REPUBLICAN
PEOPLE'S PARTY (RPP) AND THE NATIONAL SALVATION PARTY (NSP),
THE FULL TEXT OF WHICH HAS BEEN TRANSMITTED TO THE DEPARTMENT
BY FBIS KYRENIA (M260649 THROUGH M271730). THE FOLLOWING
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COMMENTS ON THIS IMPORTANT DOCUMENT SUPPLEMENT OUR EARLIER

OBSERVATIONS, WHICH COVERED FOREIGN POLICY, OPIUM, ENERGY, NATIONALIZATION, AND ELECTORAL REFORM. END SUMMARY.

1. UNLIKE THE GOVERNMENT PROGRAM, WHICH IS EXPECTED TO BE READ TO PARLIAMENT FEBRUARY 1, THE PROTOCOL OUTLINES THE DISTRIBUTION OF POWER, AND IT IS IN EFFECT A CONSTITUTION FOR THE TWO PARTIES' RELATIONSHIP. IT ALSO DESCRIBES IN GENERAL TERMS THE POLICIES TO BE FOLLOWED; PRESUMABLY THESE WILL EMERGE MORE CONCRETELY IN THE PROGRAM.

2. THE BASIC CONCLUSION WE DRAW FROM THE PROTOCOL IS THAT, BOTH IN THE DISTRIBUTION OF POWER AND IN POLICIES, THIS GOVERNMENT WILL BE DOMINATED BY THE RPP. THE JUNIOR PARTNER DOES FILL SOME SOLID MINISTRIES, BUT THE CONTROL OF THE INTELLIGENCE SERVICE, THE BROADCASTING SERVICE, ECONOMIC PLANNING, AND THE MAJOR STATE BANKS, TOGETHER WITH 17 OF THE 23 MINISTRIES, WILL BE UNDER THE RPP. SIMILARLY, WHILE THE NSP HAS WON SOME SMALL CONCESSIONS IN POLICY (SEE BELOW), THE GENERAL LINE OF POLICY BEARS THE CLEAR STAMP OF THE RPP, WITH MANY PARTS LIFTED FROM THE RPP PLATFORM.

3. "RADICAL AND BOLD THRUSTS" ARE NEEDED TO SOLVE TURKEY'S PROBLEMS, THE PREAMBLE DECLARES. THE SUCCEEDING PROPOSALS DO INDEED FRAME A CALL FOR BOLD GOVERNMENTAL ACTION, MUCH AS WE HAD EXPECTED OF ECEVIT. HOWEVER, THE RADICAL QUALITY, IF ANY, IS NOT EXPLICIT. BOTH JUSTIC PARTY (JP) CHAIRMAN DEMIREL AND DEMOCRATIC PARTY (DP) CHAIRMAN BOZBEYLI, WHOSE PARTIES HAVE OFTEN ATTACKED THE RPP AS "LEFTIST" STATED PUBLICLY ON JANUARY 28 THAT THE PROTOCOL WAS MODERATE (ALTHOUGH WITH SOME AS YET UNSPECIFIED DEFICIENCIES). "MODERATE" SEEMS ALSO TO SUM UP THE REACTIONS OF OUR CONTACTS IN AND OUT OF THE GOVERNMENT, AS WELL AS THE JANUARY 29 PUBLIC STATEMENTS BY THE HEADS OF THE ANKARA AND ISTANBUL CHAMBERS OF COMMERCE. RATHER THAN THE HARSH MEASURES AGAINST THE PRIVATE SECTOR THAT SO MANY HAD FEARED, THE PROTOCOL PROMISES SUCH ORDINARY (BUT NEEDED) MODERNIZING REFORMS AS REVIEW OF BANKING LEGISLATION, ENCOURAGEMENT OF A WELL-REGULATED CAPITAL MARKET, ENCOURAGEMENT OF COOPERATIVES, TAX REFORM, EXTENSION OF SOCIAL SECURITY COVERAGE, AND THE BEGINNING OF UNEMPLOYMENT INSURANCE. DECENTRALIZED DEVELOPMENT IS STRESSED TOGETHER WITH A RECENTLY

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DEVELOPED RPP CONCEPT, THE FORMING OF "CENTRAL VILLAGES" AS MODEL FOR RURAL DEVELOPMENT. THE PROTOCOL SOFTLY CRITICISES THE PRESENT UNIVERSAL MILITARY SERVICE SYSTEM, AND SUGGESTS THAT YOUNG MEN COULD SATISFY THIS REQUIREMENT IN PUBLIC SERVICE TO A GREATER DEGREE.

4. BY CONTRAST WITH THE EMPHASIS ON INFRASTRUCTURAL DEVELOPMENT DURING THE DEMIREL GOVERNMENTS (1965-71), THE PROTOCOL

SETS INDUSTRIALIZATION AS "THE MAIN OBJECTIVE FOR THE ECONOMIC AND SOCIAL DEVELOPMENT OF TURKEY" (ART. 44). TURKEY IS DESCRIBED AS IN TRANSITION TO AN INDUSTRIAL NATION. THE STATE'S ROLE IN INDUSTRIALIZATION WOULD BE STRENGTHENED BY A NEW AND WELL-CAPITALIZED STATE INDUSTRIAL BANK, THE PROTOCOL SAYS. AN INTERESTING IDEA IS THAT PROFIT-SHARING WOULD BE INTRODUCED IN STATE ENTERPRISES TO PROMOTE EFFICIENCY. AS THE RPP PLATFORM HAD ALREADY SPECIFIED, FOREIGN PRIVATE INVESTMENT WILL BE PERMITTED BUT THE CRITERIA WILL BE REWRITTEN TO INCLUDE GREATER EMPHASIS ON THE INTRODUCTION OF TECHNOLOGY, EXPORT ORIENTATION, AND "REASONABLE" PROFITS AND REMITTANCES. THE STATE'S POWER TO DIRECT THE ECONOMY IS TO BE CAREFULLY PRESERVED. A "PEOPLE'S SECTOR" WILL BE DEVELOPED APART FROM THE PUBLIC AND PRIVATE SECTORS, AND WILL SEEK TO MAKE USE, IN PARTICULAR, OF MIGRANT WORKERS' REMITTANCES AND NEWLY ACQUIRED SKILLS. (THERE IS REPEATED EMPHASIS ON "PEOPLE'S INVESTMENTS" AND "PEOPLE'S ENTERPRISES".)

5. EDUCATION GETS CONSIDERABLE ATTENTION. IN SECONDARY EDUCATION, VOCATIONAL TRAINING-STILL GRAVELY DEFICIENT-IS TO BE STRESSED. FOLLOWING UP A CAMPAIGN PLEDGE BY ECEVIT, UNIVERSITY ENTRANCE EXAMINATIONS EVENTUALLY ARE TO BE ABOLISHED, BUT VIA A GRADUAL PROCESS OF ADJUSTMENT. UNIVERSITY EDUCA
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